

Board of

Supervisors

Board of Supervisors

Operations Cluster Agenda Review Meeting

DATE: November 26, 2025 **TIME:** 2:00 p.m. – 4:00 p.m.

MEETING CHAIR: Michelle Vega, 5th Supervisorial District

CEO MEETING FACILITATOR: Dardy Chen

THIS MEETING IS HELD UNDER THE GUIDELINES OF BOARD POLICY 3.055

THIS MEETING WILL BE CONDUCTED 100% VIRTUALLY

To participate in this meeting virtually, please call teleconference number 1 (323) 776-6996 and enter the following 522268816# or Click here to join the meeting

Teams Meeting ID: 237 250 878 670

Passcode: UoBQAE

For Spanish Interpretation, the Public should send emails within 48 hours in advance of the meeting to ClusterAccommodationRequest@bos.lacounty.gov.

Members of the Public may address the Operations Cluster on any agenda item during General Public Comment.

The meeting chair will determine the amount of time allowed for each item.

THIS TELECONFERENCE WILL BE MUTED FOR ALL CALLERS. PLEASE DIAL

*6 TO UNMUTE YOUR PHONE WHEN IT IS YOUR TIME TO SPEAK.

- 1. CALL TO ORDER
- 2. GENERAL PUBLIC COMMENT
- 3. BOARD MOTION ITEM(S):
 - A) SD2 STRENGTHENING THE TRANSPARENT POLICYMAKING PROCESS: ENHANCING THE REVIEW OF SUBSTANTIVE POLICY MOTIONS AT COUNTY CLUSTER MEETINGS

- B) SD2 IMPLEMENTING A COMMUNITY HIRING PILOT IN COUNTY PROCUREMENT
- C) SD4 AUTHORIZE NEGOTIATIONS FOR AN EXCLUSIVE NEGOTIATION AGREEMENT FOR THE POTENTIAL DEVELOPMENT OF A PORTION OF THE RANCHO LOS AMIGOS SOUTH CAMPUS
- D) SD4 SUPPORTING THE POLLUTERS PAY CLIMATE SUPERFUND ACT OF 2025

4. DISCUSSION ITEM(S):

None.

5. PRESENTATION ITEM(S):

None.

6. ADJOURNMENT

UPCOMING ITEMS FOR DECEMBER 3, 2025:

A) Board Letter:

REQUEST FOR APPROVAL TO EXECUTE A SOLE SOURCE AMENDMENT TO ONE AGREEMENT WITH THE UNITED STATES GEOLOGICAL SURVEY 3D ELEVATION PROGRAM FOR ACQUISITION OF QUALITY LEVEL 1 AIRBORNE LIDAR FOR THE LOS ANGELES REGION IMAGERY ACQUISITION CONSORTIUM

ISD - Christie Carr, Contracting Division Manager

B) Board Memo:

ADVANCED NOTIFICATION OF INTENT TO ENTER INTO A SOLE SOURCE CONTRACT EXTENSION WITH EMPOWER TO PROVIDE UNINTERRUPTED THIRD PARTY ADMINSITRATIVE, COMMUNICATIONS AND DIRECTED TRUSTEE SERVICES FOR THE DEFINED CONTRIBUTION PROGRAM CEO/LABOR - Susan R. Moomjean, Manager

IF YOU WOULD LIKE TO EMAIL A COMMENT ON AN ITEM ON THE OPERATIONS CLUSTER AGENDA, PLEASE USE THE FOLLOWING EMAIL AND INCLUDE THE AGENDA NUMBER YOU ARE COMMENTING ON:

OPS CLUSTER COMMENTS@CEO.LACOUNTY.GOV

December 9, 2025

<u>Strengthening the Transparent Policymaking Process: Enhancing the Review of Substantive Policy Motions at County Cluster Meetings</u>

For more than a year, the Los Angeles County (County) "Motions at Cluster" review process has provided additional transparency and accountability tools. Established on a pilot basis and approved for continuation through the August 12, 2025, motion titled, *Maintaining Transparency in Board Policymaking through the Cluster Review Process*¹, this framework ensures that substantive motions receive structured vetting by Board of Supervisors (Board) deputies and department stakeholders, as well as input from the public, before Board consideration. This has helped the public, stakeholders, and County departments analyze proposals, raise concerns early, and collaboratively refine actions before they reach the Board.

In the initial report back analyzing the original pilot, benefits included department leaders and community partners reporting that the Cluster process has improved interdepartmental coordination, reduced operational confusion, strengthened fiscal analysis, and increased transparency.² It has created space for thoughtful public engagement, early identification of key issues, and more robust policymaking aligned with the Board's priorities. Several high-visibility motions have been substantively amended following input from departments, the public, and Board deputies during Cluster meetings, ultimately strengthening their implementation.

However, following an administrative clarification by the Executive Officer of the Board, the current continuation of the Motions at Cluster process is scheduled to sunset at the end of this calendar year unless further Board action is taken. This presents an important opportunity not only to reaffirm the Board's commitment to transparency and good governance, but also to enhance processes based on lessons learned from the pilot period.

To preserve this meaningful reform, ensure continuity, and strengthen clarity around scope, exemptions, and procedures, the Rules of the Board must be updated to

¹ https://file.lacounty.gov/SDSInter/bos/supdocs/205870.pdf

² See https://file.lacounty.gov/SDSInter/bos/supdocs/198781.pdf.

make the Motions at Cluster process permanent.

I THEREFORE MOVE THAT THE BOARD OF SUPERVISORS:

- 1) Direct the Executive Officer of the Board (EO), in consultation with County Counsel, to revise Section 22.1(g) of the Rules of the Board to state that, "This Section shall become effective for member motions to be introduced for the January 21, 2025, Board meeting and shall stay in effect until repealed." This revision shall extend the Cluster Motion Review Process for all substantive Board motions (see Directive 2).
- 2) Direct County Counsel, in coordination with the EO and Chief Executive Officer (CEO), to prepare amendments to the Rules of the Board section 22.1 within 60 days to:
 - a) Clearly define and distinguish "substantive" from "non-substantive" motions and directives (that is, motions and directives that propose policy, operational, fiscal, or programmatic actions affecting County departments or services, as currently defined in the Rules of the Board).
 - b) Clearly define all exemption categories (including criteria for their application), namely: non-substantive motions, ceremonial proclamations and acknowledgments (without substantive directives); nominations and appointments to boards and commissions, or other bodies; procedural motions related to Board meeting scheduling; motions involving the land acknowledgement statement; items related to the Board's annual reorganization including the election of the Chair Pro Tem; motions directly pertaining to declared emergencies; and motions for which the Board finds that an emergency situation (pursuant to Gov't Code §54954.2(b)(1)) or urgency (pursuant to Gov't Code §54954.2(b)(2)) exists.
 - c) Designate the Board Chair, in consultation with County Counsel, as the authority to approve exemptions and resolve disputes related to Cluster assignment or process applicability.
 - d) Designate the Board Chair, in consultation with the CEO, to determine the most appropriate Cluster through which each motion should be introduced.

- 3) Direct all Department Heads to ensure that department subject-matter representatives attend Clusters and are available to respond to questions and clarify implementation considerations on motions that impact their department.
- 4) Direct the CEO, in consultation with the EO, and the Director of the Internal Services Department (ISD), to improve public accessibility and engagement at Cluster meetings by standardizing public comment rules across all Clusters including speaking time limits, the designated points in the agenda when public comments are invited, hybrid participation protocols, language access, and accessibility standards.
- 5) Direct the CEO, in consultation with the Director of ISD, to assess any technology changes that are needed to ensure that Cluster Meeting participants can effectively see, hear, and participate in Cluster Meetings, whether they participate virtually or in person.
- 6) Direct the CEO, in consultation with the Board Chair's office, to establish a standardized agenda format to be used consistently across all Cluster meetings.
- 7) Standardize the Economic Development and Policy Committee as a Cluster body on equal standing as the "Original Five" Clusters, with the same support from the CEO, EO, and ISD. In addition, rename this body the "Workforce and Economic Development Cluster."
- 8) Establish the Homeless Policy Deputies Meeting as a Cluster body on equal standing as the "Original Five" Clusters, with the same support from the CEO, EO, and ISD. In addition, rename this body the "Homelessness Cluster."

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Implementing a Community Hiring Pilot in County Procurement

The County of Los Angeles (County) has an opportunity to leverage its multi-billion-dollar procurement power to promote workforce equity and foster inclusive economic growth. In January 2024, the Board of Supervisors adopted the motion titled, *Advancing High Road Jobs by Harnessing the County's Procurement Power as a Market Participant*, which directed the Internal Services Department (ISD) to evaluate strategies to link County contracting to equitable employment opportunities.

ISD delivered its 90-day report on April 8, 2024, ² and its 180-day report on July 3, 2024, ³ identifying feasible pathways to embed hiring goals into County solicitations, define referral networks, and monitor outcomes. Both reports concluded that a time-limited pilot program focused on selected high-value solicitations represents the most appropriate next step to assess administrative feasibility, vendor performance, and equity impact.

The need for action is urgent and measurable. The County continues to face

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¹ https://file.lacounty.gov/SDSInter/bos/supdocs/187755.pdf

² https://file.lacounty.gov/SDSInter/bos/bc/1158578 ISD-

 $^{{\}tt 90DayReportBackonAdvancingHighRoadJobs_April2024_.pdf}$

³ https://file.lacounty.gov/SDSInter/bos/supdocs/187732.pdf

concentrated poverty within specific ZIP codes and neighborhoods, marked by stark geographic disparities. Recent analyses indicate that the County ranks among the highest in California under the Supplemental Poverty Measure. Leveraging procurement to target hiring in high-poverty ZIP codes and among income-eligible residents presents a practical and immediate strategy the County can activate.

Peer jurisdictions have demonstrated a workable model. Effective January 23, 2025, New York City adopted binding Community Hiring rules, which (1) apply hiring goals to specific contract types/values, (2) require vendors to engage approved referral sources, and (3) track outcomes with clear accountability. New York City's thresholds and goal formulas—such as residence-based labor-hour targets for construction and "one hire per \$500,000" for service contracts —are readily adaptable to the County's contracting environment, as identified in ISD's analyses.⁴

In its report back, ISD identified 528 contracts in 17 County departments, each valued at over \$5 million and competitively solicited, as potential candidates for a County solicitation pilot program. ISD analyzed the top 10% of the largest contracts and recommends piloting a Community Hiring program on the Department of Public Social Services (DPSS) Security Services Contract. However, to yield statistically significant outcomes, the pilot must be implemented across more than one contract.

ISD currently provides centralized purchasing and contract support. The County's newly launched e-procurement transformation can be leveraged to collect vendor data on hires, labor hours, and retention. The pilot would also formalize coordination with the Department of Economic Opportunity and the America's Job Centers of California network to serve as approved referral sources, as anticipated in ISD's report-backs.

To build on ISD's findings and evaluate this approach within the County's existing contracting framework, ISD's recommended pilot should now proceed to implementation.

I THEREFORE MOVE THAT THE BOARD OF SUPERVISORS:

1. Direct the Director of the Internal Services Department (ISD), in coordination with the Director of the Department of Economic Opportunity (DEO) and the Chief Executive Officer, to design and implement a 36-month Community Hiring

⁴ https://www.nyc.gov/assets/communityhiring/downloads/pdf/2025_05_05_VendorFAQ.pdf

Pilot Program, as recommended in ISD's July 3, 2024, report back within 120 days. The pilot shall embed Community Hiring goals into at least five eligible solicitations, as identified in ISD's April 8, 2024, report back, across three departments, including the Department of Public Social Services Security Services Contract. The five eligible solicitations should reflect a diverse range of industries. ISD shall report back to the Board in writing in 90 days with the proposed solicitation list, draft contract language, and an implementation timeline.

- 2. Direct the Director of ISD, in coordination with County Counsel and the Director of DEO, to develop standard solicitation and contract language establishing hiring goals for qualifying contracts. These may include requirements such as: (a) 30% of labor hours performed by residents in Tier 1 zip codes as defined by the County's Local and Targeted Worker Hire Policy; or (b) one hire from the local community for every \$500,000 in contract value. The language shall also include best-effort requirements for vendors, and targeted subcontractor utilization goals. ISD shall report back in 60 days following the launch of the last (fifth) pilot procurement with finalized template language for County departments to use.
- 3. Direct the Director of DEO, in coordination with the Director of ISD, to compile and maintain a list of Approved Referral Sources—including America's Job Centers of California, High Road Training Partnerships, and other relevant referral partners and programs—and create a vendor referral process for the pilot. The Director of DEO shall report back in writing in 120 days with the completed referral network, MOUs with partners, and an outreach plan.
- 4. Direct the Director of ISD, in coordination with the Director of the Department of Public Works, to develop procedures for departments to report vendor community hire metrics to ISD and DEO. These metrics shall include hires, labor hours, retention, demographics, and geographic data. The Director of ISD shall report back in writing in 120 days on report and procedure readiness. The Director of ISD shall report back in 60 days following the execution of the first pilot solicitation contract with baseline pilot data.

MOTION BY SUPERVISOR HOLLY J. MITCHELL December 9, 2025 Page 4

> 5. Direct the Director of ISD, in coordination with the Director of DEO, to provide annual written updates to the Board on pilot solicitations, vendor participation, hires and outcomes for those hires, and challenges encountered during implementation. Impact metrics or key performance indicators should be included in these reports.

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MOTION BY SUPERVISOR JANICE HAHN

Authorize Negotiations for an Exclusive Negotiation Agreement for the Potential Development of a Portion of the Rancho Los Amigos South Campus

The Rancho Los Amigos South Campus is a 70-acre property owned by Los Angeles County (County) and located within the City of Downey. Rancho Los Amigos South Campus (South Campus) is an extension of the renowned Rancho Los Amigos National Rehabilitation Center, serving as a vital hub for health, wellness, and community support.

The South Campus presents a major development opportunity for the County, with approximately 172 acres of land, 62 of which are prioritized under the adopted Specific Plan positioned for mixed-use growth. The vision for the site includes County administrative offices, retail, affordable housing, and community-serving facilities, alongside a regional sports complex and future Metro Station.

The City of Downey has positioned itself as a major partner and is taking lead in the potential development of the South Campus with the involvement of the County.

In order for the County to determine whether the development of an area within the South Campus is viable, the County should enter into an Exclusive Negotiating Agreement (ENA) between the City of Downey and the County. During the ENA period, the City of Downey and the County will negotiate the terms of a development agreement,

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that are acceptable to both parties. There are no anticipated costs to the County during the ENA period for the management and oversight of predevelopment activities, as the City of Downey will provide funds for the payment of costs incurred by the County. The terms for payments to the County to cover such costs will be included in the ENA. The City of Downey shall also be responsible for maintenance and security costs of the South Campus, throughout the ENA period. At the conclusion of the ENA period, the Chief Executive Office will return to the Board with a recommendation regarding certification of the environmental documentation and approval of a final development agreement to include a ground lease between the County and City of Downey.

I, THEREFORE, MOVE that the Board of Supervisors:

- 1. Find that the proposed action is not a project pursuant to the California Environmental Quality Act (CEQA) because the action is excluded from the definition of a project by Section 15378(b) of the State CEQA guidelines. The proposed action is an administrative activity of government which will not result in direct or indirect physical change to the environment. The actions herein do not commit the County to any activity that would be a project under CEQA. The Chief Executive Office will return to the Board to recommend appropriate environmental findings under CEQA, should a project be recommended.
- 2. Authorize and delegate authority to the Chief Executive Officer (CEO), or designee, to negotiate and execute, and if necessary amend, extend, or terminate an Exclusive Negotiating Agreement (ENA) with the City of Downey, approved as to form by County Counsel, for an initial twelve month term, and to extend the term of the ENA for a maximum of up to four (4) additional six-month ENA extension periods, if needed in order to negotiate the potential Rancho Los Amigos South Campus Project, collect

deposits and fees in connection with the terms of the ENA, administer the expenses and accounting associated with the ENA, and to execute any and all related or ancillary documents or amendments to the ENA necessary to effectuate the action authorized hereby.

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MOTION BY SUPERVISOR JANICE HAHN

Supporting the Polluters Pay Climate Superfund Act of 2025

There is a long history of smog and poor air quality in Los Angeles County (County). As early as 1903, smoke from industrial expansion and rapid population growth intensified pollution and introduced the need for regulation. In the 1950s, smog worsened, especially due to growing automobile use and urban sprawl. This created a dense, grey haze that could envelop the city, obscure landmarks, cause fatal accidents, and make daily life a struggle. Geographically, the Los Angeles Basin is prone to temperature inversion which traps pollutants under a layer of warm air, meaning emissions stay in the air for longer durations of time. To combat this, California has pioneered tailpipe emission controls, requiring crankcase ventilation in 1963 and later introducing catalytic converters and stricter vehicle emission standards. Over subsequent decades, air quality in the region significantly improved and pollution levels dropped even as the population tripled. This history with air pollution and smog illustrates the struggle from early industrial haze to modern clean air technologies and the impactful legislation that has brought about real environmental improvements.

In the County today, on-road transportation (cars, trucks, buses) is the single largest contributor of greenhouse gas (GHG) emissions, accounting for roughly 40%. Transportation fuels, primarily fossil fuels like gasoline and diesel, have significant

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impacts on health, climate, and the environment. These impacts stem from the extraction, processing, and burning of fossil fuels, leading to air and water pollution, increased GHG emissions, and contributes to climate change. It's important to uplift measures that focus not only on cutting future emissions, but also to repair past harm.

Senate Bill 684 (Menjivar) and Assembly Bill 1243 (Addis), which are companion bills known as the Polluters Pay Climate Superfund Act (Act) of 2025, would do just that by requiring the largest oil and gas companies doing business in the state to pay their fair share of the damages caused by planet-warming GHG emissions. The fees collected into the Polluters Pay Superfund would be put toward projects and programs aimed at helping the state mitigate, adapt, and respond to climate change.

If passed and successfully defended in court, the Act could redirect the financial burden of climate impacts away from taxpayers and toward fossil fuel corporations, enabling major investments in resilience, and clean energy projects. Delivering both justice and emissions cuts will require Act allocations that ensure equitable benefits to all communities, particularly those historically marginalized and disproportionately affected by environmental injustices. Port-adjacent communities like San Pedro, Wilmington, and Long Beach, as well as oil field neighborhoods (Inglewood, Baldwin Hills, Torrance) could benefit from the provisions of this Act because it will prioritize frontline, overburdened communities often near freeways, refineries, and industrial zones facing the brunt of fossil fuel pollution for decades.

To facilitate accountability, it's necessary to establish a funding process that is collaborative and transparent. A well-designed allocation plan could be a transformational environmental tool for California if implemented well. This legislation has the potential to generate hundreds of billions for climate solutions, with a focus on communities hardest hit by pollution. Similar laws in New York and Vermont have already created funds from

fossil fuel company fees to invest in climate resilience, and New York's Superfund bill has been valued at \$75 billion over 25 years. Additionally, California Attorney General Rob Bonta has launched a climate liability lawsuit (September 2023) against top oil companies that seeks to establish a fund to finance climate mitigation and adaptation efforts.

These parallel tracks strive to finance climate mitigation and adaptation efforts, protection of natural resources, as well the prevention of misleading statements about the contribution of fossil fuel combustion to climate change. However, there are challenges ahead as the bills currently stand stalled in committee, with both Assembly and Senate versions not yet advancing to votes. It will be critical to have County support as these two-year bills are revisited for consideration in 2026.

In short, the Polluters Pay Climate Superfund Act could fundamentally reshape how cities and counties in California finance and respond to climate-driven risks, including natural disasters and states of emergency. By internalizing the cost of pollution, the legislation holds polluters accountable while empowering local governments to deliver cleaner, safer, and healthier communities.

I, THEREFORE, MOVE that the Board of Supervisors direct the Chief Executive Office Legislative Affairs and Intergovernmental Relations branch to support legislation that would require the largest oil and gas companies doing business in the state to pay their fair share of the damages caused by planet-warming greenhouse gas emissions, assess a cost recovery demand against responsible parties for the damages caused by fossil fuels emissions, and direct those funds to be reinvested into California communities to mitigate the impacts of climate change.

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